### **Background and History**

of the

### **Capital Projects**

### Skill Development Plan

### California Department of Transportation August, 2000

Project Sponsor

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### 1. Executive Summary

The California Department of Transportation ("Caltrans") has begun a three-year skill development plan for its Capital Project employees. Approximately 10,900 Caltrans employees work on Capital Projects.

The plan originated from the Department's 1998 Strategic Plan and it is modeled after Oracle Corporation's Custom Development Method.

Caltrans used a four-phase process to develop the plan:

### 1. Need Identification

- Caltrans has a "Work Breakdown Structure" (WBS) that defines each of the 491 possible deliverables that can be required for a State Highway project.
- For each WBS deliverable, Caltrans Subject-Matter Experts identified the "roles" that employees play in producing the particular deliverable. Roles are more specific than civil-service classifications. In Caltrans, some classifications perform many roles (one classification, Transportation Engineer, civil, accounts for more than 40 percent of the capital outlay support workforce).
- For Each Role the Subject-Matter Experts identified the knowledge and skills needed to produce the deliverables.

### 2. Need Quantification

• Teams from seven functional areas developed estimates of the number of current employees in Caltrans who play each role and the degree to which they need training in the knowledge, tool and skill areas. Each number was divided into those that have an urgent need and those that have a moderate need.

### 3. Plan to Meet Needs

- Courses were designed to address each need. Each design listed the course title, learning outcomes, WBS deliverables, types of employee who need the course, and estimated audience size (subdivided into an urgent and moderate need).
- A total of 579 courses were designed. 337 of these courses are already available and 242 need to be developed. Cost estimates were prepared for the development and implementation of each course.
- Courses were prioritized and approved by each functional program manager, and a plan was developed for Fiscal Year 2000-01. This would provide 303 high-priority courses to meet only the most urgent needs. 162 of these courses are already available. 141 need to be developed.

### 4. Implementation Plan

• After review and approval by the Business, Transportation and Housing Agency and by the Department of Finance, Governor Gray Davis submitted a Finance Letter to the Legislature. This Finance Letter provides an increase of \$12 million and 56 personnel years each year for three years. The Legislature approved this funding, and it is part of the 2000-01 State Budget. The new finance letter increases the commitment to Capital Project skill development from \$3.1 Million in 1999-00 to \$15.1 Million in each of the next three years.

### 2. The Caltrans Capital Projects Program

### 2.1 What is Capital Projects?

Capital Projects is one of the five core programs of the California Department of Transportation. It develops and builds State highways and inter-city rail improvements. Capital Projects provides transportation improvements with an approximate annual value of \$4 Billion. One quarter of the program is appropriated to the Department as *Capital Outlay Support*, which funds environmental studies, design, right of way acquisition activities and construction management. The remainder of the program is appropriated as *Capital Outlay*, which funds payments to construction contractors, payments to property owners for real property, and payments to utility companies for the relocation of their utilities.

### 2.2 Growth

The staff commitment to Capital Projects has grown from approximately 7,000 Personnel Years in 1996-1997 to almost 11,000 Personnel Years in 2000-2001. This growth has occurred in response to an increase in public funding for transportation, such as:

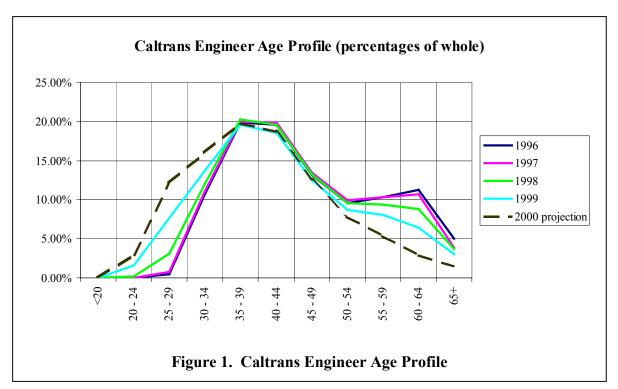
- Governor Gray Davis' Traffic Congestion Relief Plan. The Governor signed this plan in July 2000. It will provide an additional \$6 Billion in transportation improvements over six years.
- Redirection of 4.3 cents per gallon in Federal gasoline excise tax to transportation. This produces a permanent increase of approximately \$800 million per year in Federal funding for transportation projects in California. It is part of the Transportation Equity Act for the 21st Century, signed by President Clinton in June 1998.
- Doubling of the tolls on the nine bridges in the San Francisco area to help pay for the Bay Bridge replacement. This will produce \$907 million in new funding over seven years. This increase was enacted by SB60 of 1997, signed by Governor Pete Wilson in August 1997.
- Passage of Proposition 192, a \$2 billion bond measure for seismic retrofit of State Highway bridges. The voters approved this measure in March 1996.

### 2.3 Challenges

The program growth comes at a time when many of the Department's experienced employees are retiring. These retirements result from a combination of two factors:

- Age profile: In the mid-1990s, a disproportionate number of the Department's employees were of an age where they could choose to retire. This is illustrated in Figure 1.
- Retirement formula: A new retirement formula was introduced on July 1, 1999. The new formula increases the pensions of employees who retire in their mid-50s. It encourages employees to retire earlier than 63, the previous optimum age.

Table 1 and Figures 1 and 2 illustrate how 59 percent of the Capital Project workforce in 1999-2000 had been with the Department for more than three years. A year later, it is projected that this number will decrease to 44 percent. First-year employees will increase from 10 percent of the workforce to 19 percent of the workforce.



Year	<b>Full Time Positions</b>	Attrition	<b>Attrition Percentage</b>	New hires
1995-96	7,700			
1996-97	7,100	600	8%	0
1997-98	6,800	400	6%	100
1998-99	9,400	400	6%	3,000
1999-00	9,800	600	6%	1,000
2000-01	10,900	1,200	12%	2,300

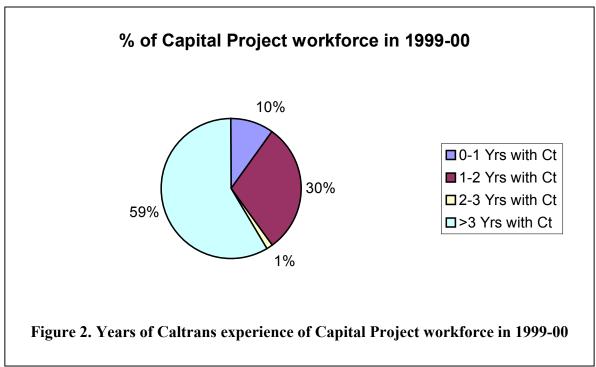
**Table 1. Caltrans Capital Project Workforce 1995-2001** 

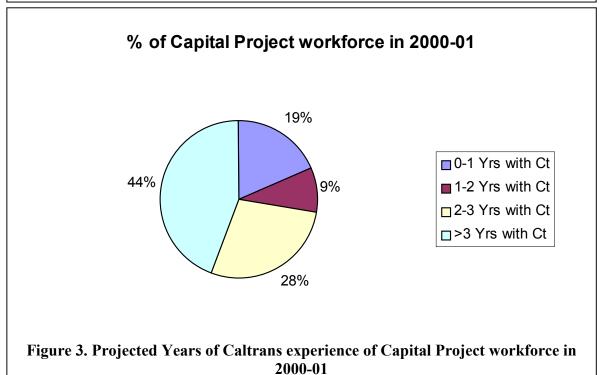
### 3. Origins of the Plan

### 3.1 1997 Strategic Plan

In its 1997 Strategic Plan, Caltrans adopted four goals:

- 1. Transportation Leadership
- 2. Capital Improvement
- 3. Maintenance and Operations
- 4. Managing Resources





For each goal, Caltrans adopted one or two objectives. Goal 4, Objective 2 was to "Enhance and retain a competent, capable and motivated workforce for the future." This objective was further refined into specific annual targets. Three targets for Goal 4, Objective 2 are listed in Table 2.

Year	Target
1997/98	Provide 20 hours of technical training to all supervisory and front-line
	employees
1998/99	Provide 30 hours of technical training to all supervisory and front-line
	employees
1999/00	Provide 40 hours of technical training to all supervisory and front-line
	employees

Table 2. Training targets in the 1997 Strategic Plan

These targets restored Capital Projects' commitment to training. In the early 1990's there was a gradual decrease in training effort as the Capital Projects focused on the immediate delivery of earthquake restoration and seismic retrofit. While it faced these urgent needs, it could not spare the time to send staff to training. The decrease in training was particularly dramatic in 1995, when Caltrans cut staff while maintaining its commitment to project delivery. In that year, Capital Projects allocated only \$48 dollars per person to training.

To reach the targets, Capital Projects proposed a budget increase for the 1998-99 Fiscal Year. This increase would provide \$1,172,000 per year in new funding for the training of the Department's Capital Project workforce. This was Budget Change Proposal 1B of 1998. The Governor and the Legislature approved this proposal.

BCP1B addressed the needs of the existing Capital Projects workforce. Capital Projects received an additional \$642,000 to address the needs of the expanding workforce described in Section 2.3 and Table 1.

	Budget
1995-96 Base (included in the operating expense complement for each PY)	\$447,000
1997-98 Contracting-out conversion (Leg 001)	\$69,947
1998-99 Training Budget Change (BCP1B)	\$1,172,000
1998-99 Finance Letter 3 (PY Increase)	\$642,000
TOTAL	\$2,330,947

Table 3. Capital Project Training Budget in 1998-99

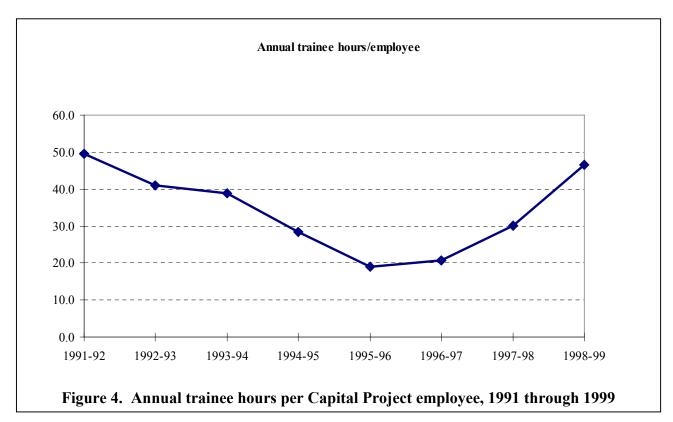
Figure 4 charts the average hours of project delivery training per employee since 1991. The average per-employee commitment to training declined in each year from 1991-92 to 1995-96. In 1998-99 it was restored to the 1991 level. This more than accomplished the targets set in the 1997 Strategic Plan.

### 3.2 1998 Strategic Plan

The 1997 Strategic Plan was published in July 1997. It pre-dated the growth and challenges described in Sections 2.2 and 2.3. By 1998 these challenges were beginning to materialize. The 1998 Strategic Plan recognized the change and adopted four new Strategic Priorities.

### 1. Transportation Partnership

- 2. Developing Our Workforce
- 3. Integrate Project Management
- 4. Optimizing Transportation Operations



As part of the new Strategic Priority 2, the Strategic Plan required each program to develop a skill development plan. Table 4 shows the timeline in the Strategic Plan, with the Capital Project accomplishments.

Year	Action Required by the 1998 Strategic Plan	Capital Project Accomplishments
1998/99	Identify key skills for Program.	• Key skills identified in November 1998 to August 1999 ("Phase1").
	Assess all employees' skills (through management)	Assessment completed in September to November 1999 ("Phase 2").
1999/00	Develop 5 Year Skill Plan including employee and consultant skills.	• Plan completed in December 1999 ("Phase3").
	Develop training for areas where skills improvement is needed.	• Some development started in January 2000 ("Phase 4"). Full implementation will be underway in 2000/01, with funding from Finance Letter 3 of 2000.

Table 4. Timeline in the 1998 Strategic Plan, with Capital Project Accomplishments

The accomplishments listed n the right hand column of Table 4 are described in greater detail in Section 4.

### 3.3 Governor's Task Force

The direction adopted in the 1998 Strategic Plan was reinforced by a report in February 1998 by The Governor's 21<sup>st</sup> Century Training Action Team. This team recommended that:

- "Department directors should develop strategic plans that identify the training requirements associated with strategic objectives and core competencies and assure that training investments are linked to specific strategic outcomes, including employee performance measures.
- "Department training officers should identify specific performance needs for departments based on their department's strategic plans and human resources, as well as training and education planning elements.
- "State supervisors and state employees should identify specific job requirements and performance needs for their departments, and identify appropriate development plans and evaluation methods."

### 3.4 Little Hoover Commission

Further reinforcement came from a January 1999 report by the Little Hoover Commission.<sup>2</sup> The commission said that:

"State policy makers and program managers need to use training programs to improve the effectiveness of their organizations, to support re-engineering efforts and prepare workers for new assignments.

- "Coordinate efforts. In recent years substantial efforts have been made to coordinate training strategies and opportunities, but the potential benefits for coordination have not yet been realized.
- "Train for change. One skill universally needed in performance-based organizations is the ability to bring about change.
- "Measure benefits. Too often program managers view training as a reward for good workers and a punishment for bad ones. To often policy makers view training as a luxury, easily cut in lean years. But training has the capacity to increase efficiency, allowing departments to do more with less."

<sup>1</sup> Developing A High Performance 21st Century Workforce For California Government. The Governor's 21st Century Training Action Team. February 1998.

<sup>&</sup>lt;sup>2</sup> Of the People, By the People: Principles for Cooperative Civil Service Reform. State of California Little Hoover Commission, January 1999.

### 4. Development of the Plan

### 4.1 Oracle Model

In September 1998 a team from Oracle Corporation presented a workshop to Caltrans personnel on the Oracle Custom Development Method.<sup>3</sup> The goal of the workshop was to introduce Caltrans to Oracle's approach to developing databases, but it was immediately obvious that the method had other possible uses in Caltrans. The Oracle method follows three steps:

- 1. Begin with a Work Breakdown Structure (WBS) that describes to the deliverables needed to produce a database. Oracle has a standard WBS for use in developing databases.
- 2. Determine what "roles" need to be played to produce each deliverable.
- 3. Determine what knowledge, tools and skills are needed to perform each role.

As Oracle has a standard WBS for database development, Caltrans has a standard WBS for State Highway improvements. With this common foundation, it was clear that Oracle's method could be applied to Caltrans State Highway projects.

### 4.2 Project Charter

Mr. John A. Boda, Caltrans Program Manager for Project Management, approved the charter for Project Management Improvement 140 in December 1998. This improvement project was titled "Long Term Training Plan for Capital Projects." It proposed to use the Oracle model to meet the goals listed on the 1998 Strategic Plan. The project had four phases:

- 1. Need Identification
- 2. Need Quantification
- 3. Proposed Course List
- 4. Implementation Plan.

With the assistance of adult education consultants, Caltrans refined each phase into a hierarchy of deliverables, or "project Work Breakdown Structure." The project WBS is one of the two most essential elements in planning any project.<sup>4</sup> The other is the project charter.<sup>5</sup> The Project 140 WBS appears in Appendix B, and the charter is Appendix A.

### 4.3 Phase 1: Need Identification

As noted in Section 4.1, the project began from the Caltrans Capital Project Work Breakdown Structure (WBS). The Capital Project WBS is used to plan State Highway improvements. (It should not be confused with the Project 140 WBS, which was used to plan the Long Term Training project).

<sup>&</sup>lt;sup>3</sup> Oracle Custom Development Method, Oracle Corporation, 1996.

<sup>&</sup>lt;sup>4</sup> A Guide to the Project Management Body of Knowledge, Project Management Institute, 1996, Section 5.3 and Figure 3.5.

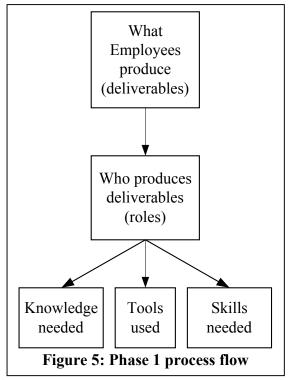
<sup>&</sup>lt;sup>5</sup> *Ibid*. Section 5.1 and Figure 3.4.

A WBS consists of several levels. Each level fully defines and describes the level above it. The project WBS fully defines the products that are required from the project.

At the most detailed level, there are 491 deliverables in the Capital Project WBS. Only the most complex projects require all these deliverables. Most State Highway improvements require a smaller sub-set. If a project has no bridges, for instance, there will be no bridge plans. If no property is needed, there will be no property appraisals. Caltrans revises the WBS each year to account for changing requirements. The fifth edition was published in June 2000.

Appendix C is an example of a WBS deliverable.

For each of the 491 deliverables, Caltrans Subject-Matter Experts identified the "roles" that employees play in producing the particular



deliverable. Previous attempts at this type of analysis have focused on civil service classifications rather than roles. These attempts have failed because classifications are too general. Roles are more specific than civil-service classifications. The term derives from the theater. Actors play many roles over the course of their careers. Similarly, a State employee may play many roles without changing their civil service classification. For instance:

- Forty percent of the Capital Projects workforce is in a single civil service classification Transportation Engineer, Civil. They play at least twenty-eight different roles on State Highway projects. Examples include resident engineer, design project engineer, transportation engineer noise, structures designer, materials inspector, specifications engineer, task manager and traffic engineer.
- In some cases, employees in several civil service classifications play a common role. An example is the role of functional manager (the immediate supervisor of employees who work on the project). All supervisory classifications in Capital Projects play this role.

"Role" is a standard term in the project management arena. Appendix D shows the roles that were identified in Project 140.

For Each Role the Subject-Matter Experts identified the knowledge and skills needed to produce the deliverables and the tools that the employees need to use. Appendix E shows an example of this identification.

Seven team leaders coordinated the identification of roles, knowledge, tools and skills – one for each of the functional areas. The participating functional areas were Construction, Design, Engineering Services, Environmental, Project Management, Right of Way and Traffic

Operations. The work applied only to those portions of each area that are part of Capital Projects. Appendix J lists the participants in this process.

During Phase 1, adult education consultants from the firm of Halley and Associates assisted Caltrans.

### 4.4 Phase 2: Need Quantification

Teams from the seven functional areas developed estimates of the number of current employees in Caltrans who play each role and the degree to which they need training in the knowledge, tool and skill areas. This was a subjective evaluation by Subject-Matter Experts. Each number was divided into those that have an urgent need and those that have a moderate need. Appendix J lists the participants in this process.

Appendix F is a sample quantification of needs.

During Phase 2, adult education consultants from Cooperative Personnel Services (CPS) assisted Caltrans. They continued to assist the Department in Phases 3 and 4. CPS is a joint powers government agency. The California State Personnel Board and several local agencies in California jointly own this agency.

### 4.5 Phase 3: Plan to Meet Needs

### 4.5.1 Designers' Workshop

Caltrans held a one-week Course Designers' Workshop at the Golden State Museum training room in Sacramento in December 1999. In this workshop, Subject-Matter Experts prepared the initial design of courses that would meet the needs that had been identified in Phase 1. They also identified the size of audience for each course, using the data from Phase 2. Each design listed the course title, learning outcomes, WBS deliverables, types of employee who need the course, and estimated audience size (subdivided into an urgent and moderate need).

A total of 579 courses were designed. 337 of these courses are already available and 242 need to be developed. Cost estimates were prepared for the development and implementation of each course.

Appendix G is a sample course design and Appendix J lists the workshop participants.

### 4.5.2 Finance Letters

In the last week of December courses were prioritized and approved by each functional program manager. A plan was developed for Fiscal Year 2000-01 that would provide 303 high-priority courses to meet only the most urgent needs. 162 of these courses are already available. 141 need to be developed. These courses will provide 608,000 student hours of instruction to 10,900 employees. They are broken into the seven functional areas as follows:

- **Construction:** 43 courses, 139,000 student hours.
- **Design:** 29 courses, 173,000 student hours.

- **Engineering Services:** 105 courses, 108,000 student hours.
- **Environmental:** 83 courses, 89,000 student hours.
- **Operations:** 12 courses, 17,000 student hours.
- **Project Management:** 9 courses, 67,000 student hours.
- **Right of Way:** 22 courses, 15,000 student hours.

Appendix H lists these 303 courses.

The essential character and vision of the plan is product-oriented just-in-time project delivery skill development.

Product-oriented: The plan is business-driven. Its goal is to ensure that the People of California get the best possible value for the \$1 Billion per year that they spend on salaries, benefits, offices, equipment and supplies for the 10,900 Capital Project employees...

The plan will accomplish its goal by helping employees to produce the 491 Capital Project WBS elements as effectively as possible.

- Just-in-time: The plan will give employees the training they need for their particular task when they need it. Each project consists of many tasks. A particular task may last from less than one day to a few months. Once the task is complete, the employee starts another task, generally on a different project. Most people forget ninety percent of what they learn in the classroom within three days if they do not use the material immediately. Just-in-time training will be given when employees need it, and it will be used immediately to produce specific State Highway products. To accomplish the just-in-time goal, training will shift from the classroom to computer-based training, on the job aids, self-study materials, and structured mentoring.
- Project delivery: The State Highway Account has large cash balance that is earmarked for State Highway improvements. Governor Davis has said "No longer can we afford to hit the snooze button on vital transportation dollars. If we can put those funds to work now, then we can get California moving again." <sup>6</sup> He says:

"Last year, motorists on California's freeways spent more than 800,000 hours each day in traffic jams at a daily cost of nearly \$8 million. Our freeways are anything but free.

"The more time people spend in clogged commuter corridors, the less productive they are on a daily basis and the less time they have to spend where it matters most – with their families."

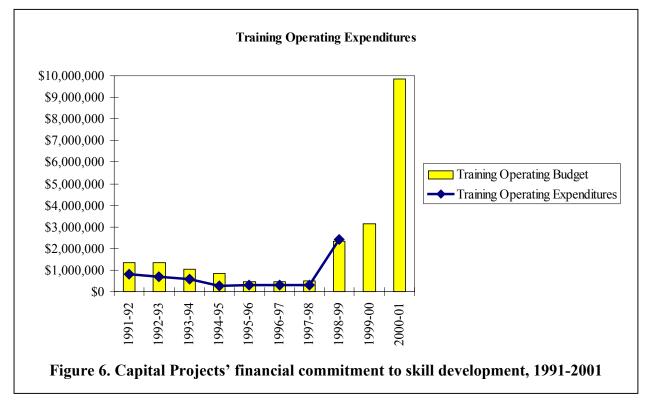
<sup>&</sup>lt;sup>6</sup> State of the State speech, January 5, 2000. <sup>7</sup> *Ibid*.

To fund this effort, the Governor submitted a Finance Letter to the Legislature. This finance letter, number 3 of 2000, will provide an increase of \$12 million and 56 personnel years each year for three years to fund this plan. This funding was approved, and is part of the 2000-01 State Budget. The new finance letter brings the commitment to Capital Project skill development to \$15.1 Million, as shown in Table 5.

	Budget
1995-96 Base (included in the operating expense complement for each PY)	\$447,000
1997-98 Contracting-out conversion (Leg 001)	\$69,947
1998-99 Training Budget Change (BCP1B)	\$1,172,000
1998-99 Finance Letter 3 (PY Increase)	\$642,000
1999-00 Finance Letter	\$800,000
2000-01 Finance Letter 3 Training Operating Expenses	\$6,700,000
OPERATING EXPENSE SUB-TOTAL	\$9,830,947
2000-01 Finance Letter 3 Personnel Services and Related Operating	\$5,300,000
Expenses	
TOTAL	\$15,130,947

Table 5. Capital Project Training Budget in 2000-01

Figure 6 shows the growth in Capital Projects' financial commitment to skill development.



Finance Letter 3 of 2000 provides funding for three years. It is reproduced in Appendix I. In his message to the Legislature, Governor Davis said that this program would be reevaluated after three years.<sup>8</sup>

### 4.6 Phase 4: Implementation Plan

### 4.6.1 Instructional System Design

Capital Projects has prepared a six-phase Instructional System Design process for developing and implementing each course. The six phases are:

- 1. Analysis determination of training needs
- 2. Cost and Schedule Plan course development project plan
- 3. Course Design identify learning outcomes, tests and strategy
- **4. Course Development** creation of supporting courseware
- 5. Implementation pilot and regularly deliver learning events
- **6. Evaluation** assessment of learning events

This process is described in two guides and five workbooks:

- A *Guide to Course Development and Implementation*, which provides the framework for the development and implementation of each course.
- Five Workbooks on the *Instructional Systems Design Process*. There is a workbook for each of the six phases, except Phase 2. Phase 2, the cost and schedule plan, is described in the *Guide to Course Development and Implementation*.
- An *Audit Guide* for evaluating each course.

### 4.6.2 Evaluation system

Courses will be evaluated using Donald Kirkpatrick's first three levels of training evaluation:<sup>9</sup>

### *4.6.2.1 Kirkpatrick Level 1 – Course evaluation by students*

This is the most common form of course evaluation. Evaluations measure the students' opinion of the class. This is valuable, but it is not an adequate measure on its own. The fact that students enjoyed a class does not necessarily mean that they learned anything.

### 4.6.2.2 Kirkpatrick Level 2 – Testing of knowledge and skill development

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<sup>&</sup>lt;sup>8</sup> May Revision to the 2000-01 Governor's Budget.

<sup>&</sup>lt;sup>9</sup> Evaluating Training Programs: The Four Levels by Donald L. Kirkpatrick, 2nd edition (July 1998) Berrett-Koehler Publishers.

A level 2 evaluation consists of pre-and-post tests to ascertain whether students learned the concepts and skills that the class was intended to teach. If the course is correctly designed, this should lead to improved on-the-job behavior.

### 4.6.2.3 Kirkpatrick Level 3 – On-the-job behavior changes

A level 3 evaluation consists of on-the-job evaluations of student behavior. These are administered some time after the class was taught. If the course is correctly designed, it should lead to improved on-the-job behavior. Level 3 evaluations are labor-intensive and can be administered only to a sample of students.

### 4.6.2.4 Other evaluation factors

Kirkpatrick's fourth level measures the improved business outcomes for the organization. Skill development should lead to improved business performance, but this relationship is difficult to prove. Many factors affect the performance of an organization, and not all of them can be addressed through training. The wave of retirements in Caltrans is producing a loss of skills. This can be partially addressed through training, but no amount of training can fully replace a lifetime of experience.

Capital Projects does evaluate its level 4 performance, through an annual report on capital project performance measures. <sup>10</sup>

A fifth level of evaluation, not proposed by Kirkpatrick, is the return on investment. Morrow and others have conducted significant research on this factor. <sup>11</sup>

### 5. Lessons Learned

### 5.1 Caltrans staff commitment is essential

The most significant constraint throughout the project was the lack of availability of Caltrans staff, particularly Subject-Matter Experts. Participation by these experts was essential to the project's success. There are several reasons for this constraint:

- Due to attrition, there are fewer qualified Subject-Matter Experts instructors than there were before.
- Subject-Matter Experts need to supervise the large number of employees that Caltrans has hired over the past few years. Therefore, they have difficulty finding time to assist on long-term improvement projects.
- Process improvement projects are an "overhead" cost. The project delivery overhead budget was cut severely in the mid-1990s. As a result, there is very in the budget for improvement projects.

<sup>&</sup>lt;sup>10</sup> The performance measures were established in the *Report to the Legislature on Capital Support Performance Measures*, November 1995. Caltrans has reported on these measures in each year since 1995.

<sup>&</sup>lt;sup>11</sup> Charley C. Morrow, M. Quitin Jarrett and Melvin T. Rupinski, "An Investigation of the Effect and Economic Utility of Corporate-wide Training" *Personnel Psychology*, Vol. 50, 1997.

Part of the staff shortage was addressed by redirecting staff from the Office of Project Management Process Improvement. Six of the eight employees in this office were re-directed to work on the project at various times. This is consistent with the mission of the Office "We develop processes, training and tools that help Capital Project employees to produce transportation products as effectively as possible." This fact is borne out by research published by the Project Management Institute. A paper published in 1999 indicates that the top five causes of project delay and cost overruns, in order, are: 12

- 1. Low staff experience or skill.
- 2. Poor clarity and lack of completeness of required specifications.
- 3. Low Staff morale.
- 4. Scope changes generated externally to the project.
- 5. Low availability or experience of supervisors.

This project addresses lack of experience and skill, the most significant cause of overruns and delays. It also contributes to the three of the next four causes – poor clarity and lack of completeness, low morale and supervisor inexperience. All of these can be addressed, to some extent, through an effective training program.

The Office of Project Management Process Improvement attempts partly to address the lack of availability of Subject-Matter Experts by bringing some of those experts onto its own staff. The office combines people with experience in several Caltrans disciplines and it is, to the extent possible, a microcosm of the Caltrans Capital Project functional expertise. By having in-house expertise in a variety of functions, the Office is less dependent on others to provide Subject-Matter Experts.

### 5.2 Follow the standard project management process

A key to managing the project was to use the proven techniques that are described in *a Guide to the Project Management Body of Knowledge*. <sup>13</sup> Simply stated, this process follows these steps:

- 1. Adopt a Project Charter.
- 2. Divide the project into phases.
- 3. Define the products of the project, using a Work Breakdown Structure (WBS). The phases are the top level of the WBS. Except in an emergency, no work should be performed on a project unless it is in the WBS. Necessary additional work should be amended into the WBS before proceeding.
- 4. Within each phase, follow five processes:
  - Initiate
  - Plan
  - Execute
  - Control
  - Close

All delays and overruns on the project were a direct consequence of a failure to follow these processes.

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<sup>&</sup>lt;sup>12</sup> Kenneth G. Cooper "Power of the People" *PM Network*, July 1999, page 43.

<sup>&</sup>lt;sup>13</sup> Project Management Institute, 1996.

### 5.3 Have a written communication plan

Every project needs a written plan for communicating information to stakeholders. This plan must be updated monthly, and it must be confirmed that all required communications have been completed. Archiving of project information is a particularly important part of the communication plan. The communication plan and archives must match the project WBS. The products listed in each WBS are archived in the part of the archival system that has the same name and number as the WBS element.

### 5.4 Establish and maintain a glossary of terms

A glossary of terms is a key part of the communication plan. This is particularly important in a project such as this one, which involved people from so many different disciplines. To ensure proper communication, terms should be used only in the sense that they are defined in the glossary.

### 5.5 Make effective use of consultants

Adult education consultants provided invaluable service on the project. At times, however, project managers allowed them to venture into the area of project management, which was outside their area of expertise. This inevitably led to delays and overruns. The project manager must retain firm control of the project.

### **Appendices**

### A. Project Charter

### I. PROJECT TITLE AND ID

PIN140. Long-term Capital Project Training Plan

### II. PROBLEM STATEMENT

a. What do the customers want to do that they cannot do at present? Customers want to make the most effective use of the people involved with capital projects.

b. Why is the problem important?

The people of California spend four billion dollars each year on Caltrans capital improvements. They must be sure that they are getting the best possible value for their money.

### III. PERFORMANCE MEASURES

How will we know that the project is a success?

Caltrans employees will simultaneously:

- Increase the throughput of capital projects.
- Increase the level of satisfaction of the STIP project sponsors.
- Increase the level of satisfaction of the maintenance and operational forces that receive the products of capital projects.
- Increase the level of satisfaction of the internal customers (e.g. Design, Construction, R/W, Environmental, Engineering Services, and Project Management) who work together interdependently to produce deliverables toward completion of capital projects.

### IV. PROPOSED SOLUTION

Description of the Product Scope with enough detail to ensure an understanding of the expected outcome.

A training program that enables employees to meet the goals of this project. This will be a step towards meeting the performance measures.

### V. CONSTRAINTS SET BY THE SPONSOR

a. Resource constraints

No new resources are available until the 2000-01 Fiscal Year. The work will be accomplished through the use of staff and consultants funded in the 1998-99 year.

- b. Schedule constraints
- 1. Research and recommend improvements by May 31, 1999.
- 2. Obtain long-term resources by June 30, 2000.
- 3. Implement long-term recommendations by June 30, 2001.
- c. Other constraints

Recommendations must be in sufficient detail to provide the information needed for an initial training program without new resources and for long-term Budget Change Proposals.

### VI. STAKEHOLDERS

a. Customers (who needs the product?)

All employees who work on Capital Projects.

b. Customer Representatives (individuals who will review the proposals to ensure that they meet customer needs).

The project manager will adopt a "fish bowl" approach to customer communications. He will report at least once per month to all customers who wish to be informed about the progress of the project. This will be done by e-mail. The report will be sent to every customer who asks to be added to the e-mail distribution list. As a start, the project manager will ask each of the following managers to assign a person to receive the reports:

- Each District Division Chief of a Capital Project function (Environmental, Design, Engineering Services, Right of Way, construction and Project Management).
- Each Engineering Service Center Office Chief of a Capital Project function.
- c. Regulators (Apart from the sponsor, who will need to approve various steps in the project execution?)

Deputy Directors for Project Development and Administration; Director of the Administrative Service Center; Corporate Environmental, Design, Right of Way, Construction and Budget Program Managers.

d. Team Members (Whose help will be needed to produce the product?)
Six teams will perform the work. Each team will include staff from corporate programs, the districts and the engineering service center (if appropriate). Teams will be assigned particular Work Break Down Structure (WBS) products. They will identify the roles that must performed to produce their WBS products, and the training needed for those roles. Teams may establish sub-teams for the lower levels of the WBS. Team leaders are:

- Osama Hassoun Construction, WBS 270, 285, 290, 295
- Xiomara Balladares Right of Way, WBS 200, 225, 300
- Gene Berthelsen Design, WBS 150, 160, 185, 190, 230, 255
- Rich Weaver Environmental, WBS 165, 175, 180, 205, 235
- Norman Root Engineering Services, WBS 210, 215, 220, 240, 250, 260, 265
- Hossein Rostam Project Management, WBS 100

The team will need assistance and support from the Office of Staff Development and Administrative Support in the Administrative Service Center and from a training consultant.

e. Sponsor (signs the Charter)			
APPROVED:	Date:	/	/98
JOHN A. BODA			
Program Manager for Progra	ject Ma	ınag	ement
f. Sponsor Representative (signs the Charter)			
SIGNED:	Date:	/	/98
NIGEL BLAMPIED			
g. Project Manager (signs the Charter)			
SIGNED:	Date:	/	/98
HOSSEIN ROSTAM			

### B. Project 140 Work Breakdown Structure

### 1. Knowledge Tools and Skills needed by each Role to produce each Capital Project WBS element

- 1.1 Plan
  - 1.1.1 Criteria for selection and formation of six Caltrans Teams in Construction, Design, Right of Way, Envir'l Eng'g, Eng'g Service Center, and Project Management (Functional Teams).
  - 1.1.2 Outline of Project's plan of action.
  - 1.1.3 Functional area workplans.
  - 1.1.4 Detailed project plans.
- 1.2 Roles in each Function
  - 1.2.1 Initial Role Identification
  - 1.2.2 Role Definition
  - 1.2.3 Reconciliation of similar roles in different functions
- 1.3 Knowledge, Tools and Skills
  - 1.3.1 Initial Knowledge, Tool & Skill Identification
  - 1.3.2 Knowledge, Tool & Skill Definition
  - 1.3.3 Reconciliation of similar Knowledge, Tool & Skill items for different roles
- 2. Estimate of number of people needing each course, and the urgency of their need
  - 2.1 Estimate of Number of current employees Needing Each Course, and the urgency of their need
    - 2.1.1 Data Collection tools for estimating current needs
    - 2.1.2 Supervisor surveys or other form of data collection
    - 2.1.3 Number of current CT Employees needing each knowledge / tool /skill
  - 2.2 Prioritized List of Learning Needs
    - 2.2.1 Capital Projects 2000-01 Workload by WBS level 5 element
    - 2.2.2 Number of 2000-01 employees needing each knowledge / tool /skill
    - 2.2.3 Prioritization of learning needs, based on Workbooks and urgency of need
- 3. Schedule of courses with definitions and objectives associated with the identified learning needs with recommended delivery methods, with cost estimates
  - 3.1 Developers' Workshop Plan
  - 3.2 Developers' Workshop
    - 3.2.1 Names of the courses or modules that will provide each knowledge, tool or skill, with their G Numbers
    - 3.2.2 List of Courses with potential Delivery Methods
    - 3.2.3 Cost Estimate for each potential course
    - 3.2.4 Target Population Analysis for training needs
  - 3.3 Long-term Plan identifying: 1. Number and Type of Courses 2. Number of people to be trained by location and class time 3. Number of Trainers/Course Developers and hours required (CT and Outside) with cost estimates
  - 3.4 Finance Letter
- 4. Implementation Plan
  - 4.1. Plans for the Implementation Plan
    - 4.1.1. Cost and Schedule Plan

### Background and History

### Capital Project Skill Development Plan

- 4.1.2. Staffing Plan
- 4.1.3. Communication Plan
- 4.1.4. Procurement Plan
- 4.1.5. Facilities Plan
- 4.1.6. Equipment and Software Procurement Plan

### 4.2. Execution

- 4.2.1. Staffing
  - 4.2.1.1. Organizational Structure
  - 4.2.1.2. Hiring
    - 4.2.1.2.1 Hiring Plan
    - 4.2.1.2.2. Knowledge, Tools and Soft skills needed by new hires Completed Workbooks
    - 4.2.1.2.3. Job Descriptions
    - 4.2.1.2.4. Advertisement
    - 4.2.1.2.5. Selection
    - 4.2.1.2.6. Appointment/Hiring
    - 4.2.1.2.7. Probation Report
  - 4.2.1.3. Policies and Procedures for New unit
  - 4.2.1.4. Training Plan for New Hires
- 4.2.2. Communication
  - 4.2.2.1. Course Database
  - 4.2.2.2. Master Catalog by WBS, RBS and Roles
- 4.2.3. Consultant Procurement
  - 4.2.3.2. Identify Consultant skills needed for process -- Completed Workbooks
  - 4.2.3.3. Identify Caltrans internal consulting capabilities
  - 4.2.3.4. Develop integration plan and process for consultants to integrate onto design teams
  - 4.2.3.5. Hire Consultants
- 4.2.4. Facilities
- 4.2.5. Equipment and Software Procurement
  - 4.2.5.1. Training and Development Library
  - 4.2.5.2. Training Management Software
  - 4.2.5.3. Designers Edge Software
  - 4.2.5.4. Training on Designer's Edge Software
  - 4.2.5.5. Caltrans Tailored Forms within Designers Edge Software
  - 4.2.5.6. Research on Caltrans System capabilities
  - 4.2.5.7. Database ties to accounting, PeopleSoft and training management software

### 4.3. Verified Course Designs

- 4.3.1. Audit Guide
- 4.3.2. Audit of Initial Course designs
  - 4.3.2.1 Basic Audit of work to be completed on courses identified in workshop with a plan of correction
  - 4.3.2.2 Complete audit of courses
  - 4.3.2.3. Comparison to Vision ("Product-oriented just-in-time project delivery training")

- 4.3.2.4. Determination whether courses can have immediate delivery (7/1/00), inclusion in training plan as is, candidate for conversion.
- 4.3.2.5. Adherence to Adult learning principles
- 4.3.2.6. Effective use of technology
- 4.3.3. Updated Course Designs

### C. Sample Capital Project WBS Deliverable

### 100 Project Management

The management of the project from initiation through completion. The services provided include initiation, planning, execution, control, and close out of projects.

### 100.05 Project Management - PID Phase

The management of the PID phase from initiation through completion. The services provided include the initiation and planning of the project, and the execution, control, and close out of the phase.

### 100.05.05 Project Initiation and Planning

The process of formally recognizing that a new project exists and developing the plan to guide its execution and control. This plan should cover the PID phase in detail, while the remaining phases of the project are planned at a summary level. These will each be planned in detail during Phase Planning (i.e., rolling wave planning).

### Sub-tasks:

- Assign project manager.
- Establish expenditure authorization (EA) for Phase K.
- Develop charter for PID. This document should identify the purpose and need for the project, the type of PID to be developed, possible funding source(s), constraints, and assumptions. It should incorporate by reference any agreements with the sponsors (local agencies, maintenance, etc.).
- Enter project into project management database system(s) (XPM, PMCS, etc.).
- Develop Workplan (resourced schedule). Includes the projects scope, cost, and schedule elements.
- Develop Quality Management Plan.
- Develop Communication Management Plan.
- Develop Risk Management Plan.
- Develop Resource Management Plan (staff and procurement).
- Work agreements for staff resources for the PID phase.
- Scope of work for procurement of A&E contracts/agreements for the PID phase.

### **End Product:**

Project Management Plans (detailed for PID phase, summary for the remaining project phases).

# D. Roles played by Caltrans employees in delivering State Highway Projects

### **Construction Roles**

Construction Assistant Engineer
Construction Office Assistant
Construction Office Engineer
Construction Surveyor
Construction Technical Support
Resident Engineer
Construction Senior Engineer

### Design Roles

Design Assistant Project Engineer Design Senior Design Technician Design Project Engineer

# **Environmental Planning Roles**

Engineering Geologist
Environmental Planner - Arch. History
Environmental Planner - Archaeologists
Environmental Planner - Generalist
Environmental Planner - Natural Sciences
Environmental Planner - Supervision/Mgmt
Transportation Engineer - Noise

# **Engineering Services Roles**

Chemical Testing Technicians Construction Bridge Representative

Electrical Engineer
Electrical Testing Technicians
Engineering Geologist
Field and Laboratory Testers
Foundation Driller
Geotechnical Engineer
Materials Inspectors
Materials and Research Engineer
Mechanical Engineer

Pavement Testing Technicians
Photogrammetrist
Quality Assurance Staff
Railroad Agreement Engineer
Right of Way Engineer
Specifications Engineer
Structures Designer
Structures Detailer
Structures Estimator
Structures Hydraulic Engineer
Surveyor

## Project Management Roles

Assistant Project Manager COMSO (Project Scheduler) Contract Manager Functional Coordinator Functional Manager Project Manager Project Sponsor Project Team (Staff)

Single Focal Point (SFP) Task Manager

### Right of Way Roles

RW Acquisition Agent
RW Appraiser
RW Planning and Management Agent
RW Property Manager
RW Relocation Assistance Agent

### **Fraffic Engineering Roles**

**RW Utility Coordinator** 

Electrical Engineer Traffic Project Engineer Traffic Engineer

# E. Sample Knowledge/Tools/Skills

### Role

PM Project Manager

The project manager is responsible for producing the desired transportation improvement, meeting schedules, staying within budget and satisfying the project sponsor and customers. The project manager retains these responsibilities over the entire life of the project. She or he does not supervise staff with a few exceptions. The project manager is the individual responsible for managing a project and is the primary point of contact for the project sponsor. Project managers are responsible for the planning and performance of individual projects.

Variation of Isaa	Exampledes Dustonned Duise to Duralownsons? Energones / Direction Deconstal Energledes?	Fuertion / Dungtion	Vecantial Vacantades
Miowieuge Oseu	Anowieuge Hegerieu Phol to Employment.	riequency / Duranon	Essentia Miowieuge:
1 Alternative Resource Availability	ON	High	Yes
2 Available Information Distribution System	ON	High	Yes
3 Budgeting Process	ON	High	Yes
4 Charging Practices	Yes	High	Yes
5 Charter Process	ON	High	Yes
6 Close EA & Databases and Archive	ON	High	No
7 Communication and Distribution of project Records	Yes	High	Yes
8 Communication Management Plan Process	Yes	High	Yes
9 Corrective Action	Yes	High	Yes
10 Database Uses and Information Needed	ON	High	Yes
11 EA Process	Yes	High	Yes
12 Earned Value	Yes	High	Yes
13 Estimating Support	Yes	High	Yes
14 Evaluations, Lessons Learned, & Close-Out Report	Yes	High	Yes
15 Internal / External Reporting Requirements	ON	High	Yes
16 Organization Structure	ON	High	Yes
17 Organizational Structure	ON	High	Yes
18 Organizational Structure	Yes	High	Yes
19 Performance Measures	Yes	High	Yes
20 Problem ID	ON.	Medium	No

# F. Sample Quantification of Needs

Role	Role Definition
PM Project Manager	The project manager is responsible for producing the desired transportation improvement, meeting schedules, staying within budget and satisfying the project sponsor and customers. The pro-
	manager retains these responsibilities over the entire life of the project. She or he does not supervise staff with a few exceptions. The project manager is the individual responsible for mana
	project and is the primary point of contact for the project sponsor. Project managers are responsible for the planning and performance of individual projects.

		Num	umber of	People	e who p	o perform	n this	Role	
	D03	D04	D06	D07	D08	D11	D12	ESC	Total
0-1 Year Experience	8	10	5	14	9	8	2		48
1-3 Years Experience	4	10	13	10	7	8	3		90
3-5 Years Experience	4	10		5	1	8	3		56
5+ Year Experience	4	10	3		1	3			21
Total	20	40	21	59	15	12	8		145

Number of People Who Have a Moderate Need for Training Number of People Who Have Little or No Need For Training	% Total		94%		81%	25%	25%	%99		45%		30%	37%	52%		14%	25%	4%	24%	7074	0/01	28%	%02	46%	%95	93%		82%	75%	42%	44%	708
For T	Total		24		4	9	9	12		4		4	9	9			9	9	9	7			40	9	12	22		9	9			1.2
Need	ESC																															
or No	D12																						8									8
Little	D11		4		4	9	9	12		4		4	9	9			9	9	9	7			12	9	12	9		9	9			4
Have	D08																															
Who	D07																															
People	90G																															
oer of	D04																															
Num	D03		20																				20			16						
aining	% Total		3%		3%	41%		%8		3%		8%	4%	48%		17%	34%	10%		240/	04/0	40%	30%	10%		4%		4%	11%	44%	78%	17%
for Tr	Total		4		4	09		11		4		12	9	70		24	90	14		60	20	58	44	14		9		9	16	64	40	24
Need	ESC																															
lerate	D12											8				∞		8				8		8						8	8	
a Moc	D11		4		4	9				4		4	9	9		9	9	9		7	0	9		9		9		9	9	12	12	4
Have	D08					15								15			15			15	CT	15	15							15		
e Who	D07					56								29			56			20	7.7	29	56							29		
People	90G							11																								
ber of	D04																														20	20
Num	D03					10								20		10													10			
	% Total		3%		17%	7%	48%	76%		52%	;	%19	29%			%69	14%	%98	<b>%9</b> 2	100/	17 /0	32%		44%	44%	3%		14%	14%	14%	78%	75%
ing	Total		4		24	10	20	38		76		89	85			100	20	125	110	oc	07	47		64	64	4		20	20	20	41	109
Trair	ESC																															
/ Need	D12							8		8										٥	0											
rgently	D11		4		4		9			4		4				9			9			9										4
ıple Uı	D08						15			15		15	15			15		15	15		$ brack { m I}$			15	15							15
of Pec	D07						67			29		29	29			29		29	29		I			67	67							59
Number of People Urgently Need Training	90G							10				21	21					21				21									21	21
Ž	D04															40		40	40												20	20
	D03				20	10	20	20		20		20	20			10	20	20	20	Ç	07	20		20	20	4		20	20	20		20
		Knowledge Needed	Alternative Resource Availability	Available Information	Distribution System	Budgeting Process	Charging Practices	Charter Process	Close EA & Databases and	Archive	Communication and	Distribution of project	Communication Management Plan Process	Corrective Action	Database Uses and	Information Needed	EA Process	Earned Value	Estimating Support	Evaluations, Lessons	Internal / External	Reporting Requirements	Organization Structure	Performance Measures	Problem ID	Procurement Laws	Procurement Management	Plan Process	Program Coding	Process	Process	Project Change Request (PCR) Process

### G. Sample Course Design

### **COURSE TITLE:** (name course is to be known by, listed as, otherwise referred to)

Introduction to Project Management (Project Management I)

### LEARNING OUTCOME: (brief, generalized statement of purpose; approximately 25 words)

"The purpose of the introduction to project management course is to enable project manager and other project team members to learn basics of management of Caltrans State highway projects or projects administered by a local agency for joint or local funded projects."

### WBS ELEMENTS THIS COURSE PREPARES YOU TO PRODUCE (by code):

100.05.20	Problem ID (Problem Statement, Purpose & Need, Funding, Constraint
100.05.30	Plan (Project Management Plan)
100.15.10	Charter
100.15.20	Project Workplan
100.15.30	Communication Management Plan
100.15.40	Risk Management Plan
100.15.50	Procurement Management Plan (Resource Management Plan)
100.25.10	Project Status
100.35.30	Evaluation, Lessons Learned and Archive Project Management Files

### ROLES/PERSONNEL WHO SHOULD ATTEND COURSE:

	TOTAL	URGENT
Project Team	3,940	1,808
Project Manager	129	21
Assistant Project Manager	135	15
PM COMSO	100	50
Functional Manager	675	260
Functional Coordinator	19	1
Task Manager	467	106
Project Sponsor	45	17
Contract Manager	23	7

### LISTING OF K.T.S. TO BE COVERED BY COURSE

TECHNICAL KNOWLEDGE	TOOLS AND/OR EQUIPMENT SKILLS	PERFORMANCE SKILLS (SOFT SKILLS)
Problem ID	Communication Tools	
Communication Management Plan Process	Earned Value	
Risk Management Plan Process	Periodic Reports	
Project Management Theory (Scope, Time, Cost)	Workplan	
WBS/RBS/OBS	WBS/RBS	
Procurement Management Plan Process		
Performance Measure		

TECHNICAL KNOWLEDGE	TOOLS AND/OR EQUIPMENT SKILLS	PERFORMANCE SKILLS (SOFT SKILLS)
Charter Process		
Project Status Process		
Earned Value		
Evaluations, Lessons Learned, & close-out		
Communication & distribution of Project Records		
Scheduling		

Be as specific as possible. Think of what you want a graduate of this course to know, to be able to do, their attitudes on the job, and what tools/equipment/resources they need.

### TARGET AUDIENCE PROFILE

**Participant Traits/Characteristics:** 

General Characteristics	Entry Behaviors	Style/Preferences
<b>Project Team Members</b>		

Note: Guidelines for completing this section are included at the back of your Course Design Package Class Size 30

Total Throughput (Urgently Needed & Moderately Needed) 7,153 Suggested Length 32 hours

**Suggested Priority for Attendance in this course: (rationale?):** 

D	• 4		
Pro	16Cf	Team	
110		ı camı	

TRAINING DELIVERY OPTIONS

List your top three training delivery options and your rationale for choosing each option

### **OPTION ONE:**

DELIVERY OPTION	RATIONALE FOR CHOOSING
Self-Teaching Packages	Very large number of students. Introductory
	nature of the course.

### **OPTION TWO:**

DELIVERY OPTION	RATIONALE FOR CHOOSING		
Resident Instruction - Contract	Large number of students, and need for a		
	formalized and structured course.		

### THREE:

DELIVERY OPTION	RATIONALE FOR CHOOSING

NOTE: When selecting your Training Delivery Options, be sure to review the Guides for Selecting Training Methods in the Designers Handbook

H. Courses proposed for 2000-01

Serial	Course	Duration	First Year	Serial	Course	Duration	
No.		(hours)	Number of	No.		(hours)	Number of
			Students				Students
C01	Construction Academy-	4	620		(QC/QA) Specifications		
	Environment Module Boot Camp			C63	Professional Engineers Review	80	560
C07	Reading and Interpretation of	16	200		Class		
	Plans			C64	Resident Engineers Academy	34	
C08	Labor Compliance	4	280	C65	Resident Engineers Workshop	16	
C09	Disadvantaged Business	4	620	C66	AC Design & Testing Overview	8	
G1.0	Enterprise Regulations		1.10	C67	Traffic Control in Construction	8	80
C10	Dispute Review Board	8		9.60	Work Zone		
C11	Negotiation Skills	16		C68	Traffic Managemenmt	8	
C12	Asphalt Concrete Inspection	16		C69	Asphalt Rehabilitation Strategy	8	
C13	Construction Safety	8	780	C70	PCC Rehabilitation Strategy	8	
C14	Comprehensive HAZ Materials	40	160	D01	Hydrology	24	
	Training			D03	Fundamentals of Applied Oopen	24	20
C15	Hazardous Material Awareness	6			Channel Flows and the HEC-		
C17	SWPPP(Storm, Water, Pollution,	8	480		RAC Program		100
	Prevention Plan) & Water			D05	Storm Water Management	24	
G2.4	Pollution Control Plan (WPCP)	0	5.00	D06	Structural Roadbed Design	72	180
C24	Ethics (under development)	8		D07	Designing Open Channel	24	
C26	Value Engineering	40		D08	Project Engineer/Prject Manager	24	20
C27	Critical Path Method/Scheduling	16			Training		•
C28	COZEEP Training	4	60	D09	Introducing HEC_RAS Version	16	20
C29	PCC Paving Inspection	8			2.1		
C36	Supervisor Workshop	40		D11	Value Analysis Workshop	40	
	Partnering	16		D13	Drainage Law	8	
C39	Material Testing Certification	4		D16	Techniques to Calculate Working	8	40
C40	Construction Orientation Class	8		D10	Days	1.6	1140
C42	Advanced Contract Change	8	80	D19	Introduction to Microstation	16	
G 42	Orders Review and Approval	1.6	0.0	D20	Basic Roadway Design	8	1260
C43	Permits and Agreements	16		D21	Parameters West 1	40	40
C44	Earthquake Construction	8		D21	Basic Supervision - Week 1	40	40
C45	Training for Construction	8	80	D22	Basic Supervision - Week 2	40	
046	Managers on DRB Process	22	100	D23	Capital Cost Estimating	8	
C46	Field Office Procedures for	32	180	D24	Community Involvement	8	
C40	Statewide Consistency	8	180	D25	Introduction to Design Senior	40	60
C48	Effective Claims Repor Writing Construction Engineers Academy	24		D26	Responsibilities - Existing Course	8	80
C49	٢	40		D26	Design Standards and Design Exceptions	8	80
C53	Instruction Techniques for	40	80	D28	Microstation for Design &	32	400
C54	Trainers (state training center)	16	240	D28	Delineators	32	400
C55	Drainage Inspection Effective Presentation Skills	16		D29	Geometric Design	40	780
C56				D23	How to Develop a Biddable and	24	
C36	Progress payment Process (underdevelopment)	8	20		Buildable PS&E Package		
C58	Contract Claim Resolution	16	160	D34	CAiCE Design	32	780
C59	Board of Review-member	8	20	D35	Introduction to the Highway	8	700
	training				Design Manual-D35		
C60	Constructability	16	220	D37	Leadperson Workshop D37 (State	24	40
C61	Introduction to Quality	4	160		Straining Center Course #405		
	Control/Quality Assurance			D38	Project engineer Academy -	40	300

Serial	Course	Duration	First Year	Serial	Course		First Year
No.		(hours)	Number of Students	No.		(hours)	Number of Students
	Existing Course D 38		Students		Hydraulics		Students
D40	Contract Management	8	8	ES069	Conflict Resolution &	8	40
D44	Asphalt Pavement Fundamentals	24		2000)	Negotiation		
D50	Concrete Pavement	16		ES071	Hydraulic Analysis (Bridges)	8	20
	Fundamentals			ES072	Confined Space Training & Fall	8	
D57	Enviornmental Short Course	4	120		Protection Training		
ES001	Introduction to Plans and	8		ES073	Paint Inspection	8	40
	Specifications			ES075	Preparation of Caltrans Contract	16	40
ES004	Geophysical Test Methods	16	5		Special Provisions		
ES005	Advanced Engineering Geology	8	12	ES076	Preparation of the Engineer's	8	40
ES010	Files & Records Management	8	2		Estimate		
ES011	Properties of Structural Concrete	16	6	ES077	Procedures for preparing final	16	40
ES013	Inspection of Welded	16	20		Caltrans construction contract		
	Connections				documents		
ES014	Non-DestructiveTesting using	16	12	<b></b>	Critical Path Method (CPM)	16	
	Radio Nucleidos			ES081	Supervisor Workshop	40	
	ĕ	8	2		High Strength Bolts	8	
ES017	Driver Pile Test Methods	64	6	ES083	MS Access-Intermediate	8	
	Supervisor Workshop	16			MS Access-Beginning	8	
	Foundation Driller Academy	16		ES084	Conflict Resolution	16	
	New Employee Orientation	4		ES085	Lead Safety Paint removal &	4	60
	Foundation Driller Academy	12		EG00 <b>5</b>	Abatement (Safety)	0	4.0
	Standard First Aid/CPR	8		ES087	Falsework-by Industry &	8	40
ES036	Professional Licensing	8	80	ECOOO	Railroad	1.6	40
	Preparation			ES088	Concrete-Admixtures, Curing,	16	40
ES037	AASHTO, Caltrans, and ASTM	16	40	ES089	Methods & Mix Designs Dispute Resolution	8	40
T C 0 0 0	Test Methods		10		Pile Inspection & Documentation	24	
ES039	Professional Engineer	16	40	ES090	Welding-Inspection Structural	8	
EC040	Development Program	1.6	(0	E3091	Steel & Reinforcing Steel	0	80
	ESC Project Manager Outreach	16 16		ES093	Ms Powerpoint, beginning	8	40
ES041	Understanding ESC Office Engineer Manuals & Guides	16	40		MS Exel Beginning	8	
ES045	Technical Writing	24	40		Time Management	8	1
	Proper Use of Caltrans Standards	8	40	ES098	Written Communication for	32	
	Engineering Service Center	2			(Bridge) Engineers	32	12
E3031	Outreach	2	320	ES100	Microstation for Engineers	40	60
ES052	Engineering Service Center	2	160	ES101	Load & Resistance Factor Design	40	
L5032	Education Programs	2	100	20101	(LRFD) at Caltrans		
ES054	Contract Plans for Specification	8	40	ES104	Windows NT 4.0	8	60
ESOS I	Writers	O			Intermediate Microsoft Word 97	8	
ES058	Bridge Design Correspondence	320	40		Caltrans Total Station Surveyin g	16	
	Course				Systems (TSSS)		
ES060	Oral Communication	8	40	ES107	Introducation to Microsoft Word	8	80
ES061	Addenda Plan Management for	8			97		
	Final Plans Preparation			ES108	Raster Imaging Software	16	40
ES062	Drafting For Project Plans	16	9		(Descartes)		
ES063	Bridge Design Academy	320	80	ES109	Use of Safety Procedures and	4	60
ES067	Structure Detailers/ Technician	2	60		Devices		
	Processes-Series			ES110	Introduction to Microstation	32	
ES068	Introduction to Highway	32	14	ES112	Real Time GPS Surveying	40	80
					Systems		

Serial	Course		First Year	Serial	Course		First Year
No.		(hours)	Number of Students	No.		(hours)	Number of Students
ES113	Post Processing GPS Data	40		ES187	Addendum Procedures	8	
	Court Procedures	4	9		Corosion Testing	40	
	Survey Data Analysis and	8	140		Winter Construction Training	24	500
	Adjustment			ES191	Surveying for Structure	32	20
ES119	Coordinate Geometry for RW	20	40		Construction Engineers		
	Engineers (CCaiCE) (G53611)			EV001	Managing Meetings	16	
ES121	Caltrans Surveys RW	40	120	EV005	CEQA Amendments, and Court	40	80
	Engineering Academy (Field				Case Studies		
	Surveys for R/W-G22319)				NEPA Amendments	24	80
ES123	DTM and Coordinate Geometry	40	60		Performance Appraisals	16	
	for Surveyors (CaiCE) (G53319)		10		Negotiation Skill Workshop	16	
ES124	Introducation to Microsoft	8	40		Strategic Planning Workshop 111	24	
E0105	Access 97	20	(0		Performance Measurement	16	
ES125	Advanced Mapping Techniques	20	60	EV011	Instruction Techniques for	40	60
EC121	(CaiCE) Bridge Layout using CaiCE(or	8	90		Trainers		
ES131	IGROS)	8	80		Team Building Workshop	16	
ES134	Structural Reetaining Walls	24	20		Diversity in the Workplace	8	
	Respirator Training Refresher	3	60		Internet Website Training	16	
	Respirator Training Refresher	8	60		Time Management for Managers	8	
ES137	Contract change order	24			Asbestos Inspector Training	24	8
LSIST	Administration	24	100	EV024	Effective Telephone	8	20
ES139	Bridge Safety	8	6	EV/025	Communication	1.6	20
ES142	Coating Science	80	_	EV025	Project Scope, Schedule, and	16	20
	Corrosion Testing	40		EV026	Cost Management Overview of CT Organization	8	80
ES149	Preview of Unified Building	8	8	E V 020	and Relationship to the	0	80
201.7	Code, Edition	Ü			Environmental Program		
ES150	Preview of International Council	8	8	EV027	Asbestos Awareness Training	12	40
	of Bldg. Officials, 11th Ed.				Public Speaking	24	120
	(ICBO)				Aerially Deposited Lead Training	4	
ES151	Overview of California Fire Code	8			Overview of CT Mapping	16	
ES152	Introduction to the Unified Bldg.	24	6		Basic Supervision, Week 1	40	
	Code for Structural Engineers			EV039	Basic Supervisiom Week 2	40	20
ES153	Seismic Design & Analysis of	20	12	EV040	Negotiation Skills	40	
	Building			EV041	Effective Meetings	24	
ES163	HP-UX Trouble Shooting	24			Trenching and Shoring Training	8	20
ES166	Administering MS Windows	40	9		Health and Safety Refresher	8	40
EC167	2000	40			Training for Hazardous Waste		
ES167 ES168	Microstation Fundamentals Microstation Productive	40 24			Site Workers		
				EV047	Biology Functional Workshop	24	
ES169 ES170	Microstation 3D Microstation for Power Users	24 24			Managing Project Teams	40	
ES170	Deploying MS Windows 2000	4		EV051	Environmental Laws,	40	120
ES179	Accelerating Training on	40			Regulations, and Procedures		
E31/9	Windows 2000	40	3		State Discipline Process	16	
ES180	Asphalt Pavement Fundamentals	12	11	EV055	Environmental Management	16	140
ES181	Asphalt Mix Design and Analysis	8		FMOSS	Workshop	40	0.0
ES185	Ground water Flow and	16			Shipley/FHWA/NHI EIS Course	40	
2200	Modeling			EV057	Computer Training Overview of Microsoft Programs	16	160
ES186	Concrete Pavement	12	8	EV058	Interviewing for Employee	16	20
	Fundamentals			E 4030	interviewing for Employee	10	<u> </u>

Serial	Course		First Year	Serial	Course	Duration	
No.		(hours)	Number of	No.		(hours)	Number of
	Selection		Students	EV102	Noise & Vibration/Caltrans Noise	4	Students 80
EV059	Environmental Law/Regulations	12	20		Analysis Protocol	4	80
E V U 3 9	for Cultural Resources	12	20	EV103	Treatment of Huma Remains in	16	20
EV061	Environmental Law/Regulations	12	20		Archaeological Sites	10	20
E V 001	for Biological Resources	12	20		Traditional Cultrual Properties	16	20
EV062	Environmental Law/Regulations	12	20		Work Area Protection and	8	60
E V 002	for Hazardous Waste, Air Quality	12	20	E V 103	Traffic Control	0	
	and Noise			FV106	Noise & Vibration/Highway	4	80
EV063	Legislative Bill Analysis	16	20	LVIOO	Traffic Noise Fundamentals		
	Leadership Workshop	16		EV107	Noise & Vibration/Soundwall	8	80
	Caltrans Biologists State of the	16			Design for Highway Engineers		
2,000	Art Seminar	10			Noise & Vibration/Traffic Noise	2	80
EV067	Introduction to Caltrans	24	20		Impact Screening Procedure		
,	Biological Studies			EV109	Noise & Vibration/Acoustic	8	40
EV068	Wetlands Delineation	40	20		Design of Noise Barriers &		
EV070	Molluse Surveys, Identification	16			Special Considerations		
	and Impacts Analysis for the			EV112	Geographical Information	40	20
	Northwest Forest Plan				Systems for Environmental		
EV071	Aquatic Biology and Water	24	20		Planners		
	Quality Techniques			EV113	The Project Development Process	24	240
EV072	Fairy Shrimp Identification and	24	12		and how the environmental		
	Survey Techniques				program fits into that process		
EV076	Hazardous Waste Contract/Task	8	40	EV114	Design, Construction and	16	60
	Order Management Class				Maintenance Basics for		
EV080	Overview of Geology and	16	20		Environmental Field Personnel		
	Hydrogeology for Site			EV116	Environmental Justice and Title	16	60
	Investigations				VI		•
EV081	Health and Safety for Hazardous	40	40		Western Vernacular Architecture	16	
	Waste Site Workers	• •	•		Section 4(f) and Cultural	4	120
EV082	Native American Coordinators	20	20		Resources 106 Process State Cultural Resource Laws &	0	20
E11006	Functional Workshop	1.0	10	EV120		8	20
EV086	Historic and Cultural Landscape	16	13		Regulations: CEQA, California Register, and Public Resources		
E1/000	Identification & Evaluation	10	20	EV121	Supervisors Training for	8	20
	Evaluating Historic Bridges	12			Hazardous Wastee Site Workers	0	20
E V U 9 2	Cross Cultural Communication & Ethnography	24	20	EV124	Advanced Section 106 of the	16	20
EV/002	Construction Safety Orientation	4	40	DVIZI	National Historic Preservation	10	
	PS &E Specification Writing for	16			Act: Preparing Agreement		
E V 094	Environmental Planners	10	100		Documents		
EV095	Environmental Planners	80	180	EV125	Air Quality Module 1 Carbon	8	80
E V 093	Academy	80	100		Monoxide Protocol		
EV096	Noise & Vibration/	8	20	EV126	Air Quality Module 2 Ct EMFAC	16	80
2,000	Transportation & Construction	O	20		& Caline 4		
	Induced Vibrations			EV128	Community Impacts Analysis	16	100
EV097	Noise & Vibration/Traffic Noise	24	40		Workshop		
0 / /	Model (TNM)nBasics			EV129	Conducting Primary Historical	12	14
EV100	Noise & Vibration/Noise Study	4	20		Research for Evaluating Historic		
	Documentation & Reports				Properties and Preparing Historic		
EV101	Noise & Vibration/ Highway	16	20		Contexts		
	Traffic noise Measurements &				Estimating Project Costs	23	
	Instrumentation			EV135	Introduction to Section 106 of the	16	80

Serial No.	Course	Duration (hours)	First Year Number of	
1,00		(1104115)	Students	
	National Historic Preservation			ľ
	Act			
EV137	Management Certificate Program	81	4	
OP001	Traffic Signal Design Basics	16	80	
OP005	Advanced Transportation	8	40	
	Management System (ATMS)			
	basics-development/application			
	for your district			
OP011	Caltrans standards, specifications,	8	40	
07010	and guidelines overview			L
OP013	Travel forecasting modeling	40	12	
OD015	MINUTP software	1.6	100	Ļ
OP015	Fiber Optics Design Basics	16	100	L
OP017	Travel Forecasting modeling -	40	12	
OP022	TRANPLAN software Basic/intermediate/advanced	48	60	_
OPUZZ	Parmics Model training	48	60	L
OP024	Highway Design Standards for	16	240	
OF024	Operations Engineers	10	240	L
OP025	Travel forecasting modeling -	40	20	
01 023	EMME 2 software	40	20	
OP028	Traffic Impact Analysis Report	8	240	
OP032	Traffic Management Plan	8	160	
01 032	Preparation and review	O	100	
OP034	FREQ II model training	24	60	
PM01	Earned Value in Project	8	480	
	Management			
PM03	Project Change Request	8	480	
PM08	Workplan Process	40	240	
PM10	Risk Management	40	240	
PM14	Effective Interpersonal Relations	16	480	
PM17	Introduction to Project	32	480	
	Management (Project			
	Management 1)			
PM20	Managing Meetings	8	480	
PM24	Project Quality Management	24	240	
PM26	Project Scope, Schedule & Cost	32	240	
	Management			
RW003	Budget Process Workshop (642	24	14	
DILLOGE	STC)	0	0.0	
RW007	Writing Letters and Memos 662	8	80	
RW009	Right of Way Academy I	80	40	
RW010	Utilities Overview Module	40	40	
RW017	Income Capitalization	40	20	
RW019	Report Writing and Value	16	20	
DWOOO	Analysis	2.4	20	
RW022	Sales/Cost Comparison	24	20	
	Property Descriptions (902)	16	40	
RW030	Appraisal of Partial Acquisitions	40	20	
	Right of Way Academy II	40	40	
RW041	Appraisal Procedures &	40	20	

Serial No.	Course	Duration (hours)	First Year Number of Students
	Principles		
RW042	Appraisal USPAP	8	11
RW045	Relocation Assistance- Computing RHV's (504)	8	20
RW047	Relocation Assistance-Business (502)	16	20
RW048	Relocation Assistance (501)	24	40
RW050	Effective Listening (STC 813)	8	20
RW056	Highest and Best Use, and Market Analysis (520)	8	10
RW057	Eminent Domain Law Basics for Right of Way Professionals (803)	16	20
RW060	Federal Aid (HQ SME)	4	14
RW064	Estimating and Data Sheet Module (HQ SME)	32	20
RW068	Valuing Easements	8	4
RW075	Right of Way Acquisition Principles	16	60

### I. Finance Letter 3

### FINANCE LETTER Capital Projects Continuous Skill Development Plan

### A. NATURE OF REQUEST

The Department of Transportation (Caltrans) requests a permanent increase of \$12.0 million and 56.1 PYs (\$7.9 million in operating expense and \$4.1 million in personal services) to enhance skills of its Capital Outlay Staff. This proposal would provide a level of skills development for Caltrans staff ranging from 200 hours for new employees to 60 hours for those with four or more years of experience.

### B. BACKGROUND/HISTORY

In conformance with the department's Strategic Plan and with the Governor's 21st Century Training Action Team report, Developing a High Performance 21st Century Work Force for California Government, taking precedence. This proposal establishes work force development as a high departmental priority. The Governor's initiative to accelerate project delivery will put further emphasis on hiring more staff and developing their skills.

Increased funding for transportation in recent years resulted in growth in the department's Capital Outlay Program from \$1.4 billion in 1996-1997, to \$2.5 billion currently. To accommodate this growth, the PY commitment to Capital Outlay Support has grown from approximately 7,000 PYs in 1996-1997 to approximately 10,000 PYs in 1999-2000. Employees with fewer than three years of experience now comprise approximately 40% of Caltrans Capital Outlay Support staff. In addition attrition and migration to higher level positions attributes to 52% of staff being in their current positions for less than three years.

Engineering hires generally come to Caltrans with backgrounds in civil engineering, but not highway or bridge design. Supplemental skills development specific to State Highways and other departmental specialties is needed. Similarly, biologists, archaeologists and other environmental professionals understand their disciplines but must learn the requirements of State and Federal environmental laws. Right of Way agents must learn Federal Right of Way regulations, which differ considerably from other property transactions.

Only one university within California offers a graduate program in project management. This discipline is critical to efficient project delivery. Thus, Caltrans must develop staff in the unique features of project management.

The Program's goal is for staff to attain the technical skills needed, by providing primary level skills development in order to deliver the specialized work Caltrans is required to produce. The skills development resources needed should be equivalent to that of industry standards to reach this goal. The proposed request would provide resources to deliver a quality product in a timely,

cost effective and efficient manner as well as develop and retain a skilled knowledgeable work force.

### C. STATE LEVEL CONSIDERATIONS

This proposal responds to State law, which holds the department responsible for planning, design, construction, maintenance and operation of the State Highway system. Caltrans must ensure that its employees have the knowledge, skills and tools to carry out this responsibility.

### D. JUSTIFICATION

Caltrans has developed a cost estimate of its work force development plan using a bottom's up approach, based on the following process:

- 1. Subject-Matter Experts identified the knowledge and skills needed to produce each of the deliverables that can be required for a State Highway project. Caltrans has a "Work Breakdown Structure" (WBS) that defines each of the 491 deliverables. An example of deliverables; drainage plans, biological study or property appraisal.
- 2. Current knowledge and skill levels were evaluated, and estimates were developed on the number of employees that need development in each knowledge and skill. Each number was divided into those that have an urgent need and those that have a moderate need.
- 3. Classes were designed to address each need. Each design listed the class title, learning outcomes, WBS deliverables, types of employee who need the class, and estimated audience size (subdivided into an urgent and moderate need). A total of 579 designs were completed. 337 of these classes are already available. 242 need to be developed. Cost estimates were prepared for the development and delivery of each class.
- 4. Classes were prioritized and approved by each technical program manager, and a plan was developed for Fiscal Year 2000-01. This would provide 303 high-priority classes to meet only the most urgent needs.

The implementation of this plan will be accomplished by:

- establishing a skills development support group and structure,
- making classes accessible from any location and at any time,
- use of adult-learning principles,
- cost effective skills development design class process, and
- measuring effectiveness.

Based on the above analysis, the requested \$6.7 million in operating expense, in addition to the \$3.1 million base, will allow for the instruction of 162 classes and the development and instruction of an additional 141 classes. Also requested are 53.0 PYs for instructor time, course design, contract administration and course evaluation at a cost of \$4.6 million in personal services and related operating expense.

PYs were determined based on the type and number of hours per course, times the number of hours needed to develop and instruct the course. The number of total student class time hours needed is 763,000 and is consistent with estimates of student hours in a survey by the University of California at Berkeley of similar public and private engineering entities. It would provide approximately 200 student hours for employees with less than one year of service, ranging to 60 student hours for those with more than four years of service. The increase for skills development is approximately 5% of the Programs current budget.

### Administration Support Services

The significant increases to Caltrans' support and program resources do not allow the associated administrative support services to be absorbed within the Administration Program. Adequate administrative support services are essential to the success of Caltrans' programs. Caltrans needs to be able to recruit, test, hire and train the staff necessary to deliver its programs, manage its facilities, and make payments to employees, vendors and contractors within legally mandated time frames. In addition, Caltrans must maintain a safe working environment for both field and office personnel, conduct audits and workers compensation investigations, and maintain computer systems adequate to allow for project design, and internal and external communications. Caltrans is responsible for developing and monitoring contracts and cooperative agreements, providing legal services, and monitoring and controlling project workload and expenditures.

In order to adequately support the workload increases in the Capital Outlay Support Program, an increase is requested in the amount of 3 PYs and \$678,000 in those administrative areas which are directly tied to the increase in the Capital Outlay Support Program workload. Administrative work activities were identified for each administrative area, and standards were developed that directly relate to workload increases in the Capital Outlay Support Program.

### Information Systems and Service Center

The tool most often identified, as a means of improving and broadening business services is technology. As Caltrans grows, its need to be augmented with information technology baseline resources also grows. These costs are manifesting themselves in the form of additional Local and Wide Area Network capacity, that links Caltrans employees, decision makers, and local government and business partners. Caltrans' expanding technology requirements for e-mail system, standard desktop software, intranet/internet capability are also exhibited in the needs for software licenses, maintenance and support costs.

In order to adequately support the escalating cost of doing business in an increasingly intense information environment, an augmentation total of \$113,000 is requested of which \$84,217 is one-time costs and \$28,783 is permanent in the EDP line item. Information technology needs were identified and standards were developed that relate directly to the personnel years requested.

### E. ANALYSIS OF ALL FEASIBLE ALTERNATIVES

- Do nothing. Continue at the level of skills development currently provided to Caltrans staff. Over time, staff would arrive at the desired level of expertise and problems with the development of biddable and buildable projects plans will continue.
- Implement continuous skill development that is needed to develop biddable and buildable project plans. This would allow use of current adult learning-centered technology, bring inexperienced staff to full productivity and maintain staff expertise in a period of rapidly changing engineering technology.

### F. TIMETABLE

July 1, 2000.

### G. RECOMMENDATION

Approve request of 56.1 PYs/\$12.0 million to implement the Capital Projects Continuous Skill Development Plan.

### J. Capital Project Skill Development Team

The following people made significant contributions to the Skill Development Plan. Those listed in *italics* worked on the plan for the entire period from November 1998, when the Charter was signed, until May 2000, when Governor Gray Davis presented the plan to the Legislature.

**Project Sponsor** John A. Boda

**Executive Review Team** Bob Coleman, Brent Felker, Brian Smith, Bob Buckley, Denny

Shields, John Allison, Larry Hoffart

**Sponsor's Representative** 

(responsible for day-to-day direction of the project)

Nigel Blampied

Project Manager (responsible full-time for keeping the project

within scope, on time and

within budget)

Phase 1 - November 1998 to August 1999: Hossein Rostam

Phase 2 - August to November 1999: Nigel Blampied

Phase 3 - December 1999: Gene Berthelsen

Phase 4 - January to July 2000: Wayne Schnell

1998 Strategic Plan (key

planning document – see Section 3.2)

Judith MacBrine

**Core Project Team** 

(This team met monthly throughout the project lifespan. It was responsible for coordinating the project. Members of this team did a large part of the work on the project.)

Construction: Imad Abed Al-Rahim, JoAnn Rizzardo, Michael Kissel, Osama Hassoun.

Design: Don Roberts, Gene Berthelsen, Joyce Hirano, Karla Sutliff, Kevin Herritt.

Engineering Services: Norman Root, Bob Galante, Diane Zuhlke, Gary Garofalo, Henry Brimhall, Judy Guerrero, Luke Wilson, Mickey Horn.

Environmental: Barbara McDonnell, Rich Weaver.

Project Management: Amir Taba, Arjun Joseiph, Hossein Rostam, James Davis, Michael Drouin, Nigel Blampied, Omar Elkhayat, Rob Richmond, Terry Murphy, Wayne Schnell.

Right of Way: Eric Blankenburg, Gary Horn, Greg Lundblad, Laura Hameister, Lorrie Wilson, Xiomara Balladares.

Traffic Operations: Mark Siroky, Raul Sanchez, Wayne Henley.

<u>Staff Development</u>: *David Polster*, Debra Hoffmann, Larry Hoffart.

<u>Adult Education Consultants</u>: Gerald Linnins, Steven Halley, Patricia George, Susan Dupre, Dana Halley.

### **Phase 1: Need Identification**November 1998 to August 1999

<u>Construction</u>: Imad Abed Al-Rahim (Team Leader), Leticia Alvarez, Hossein Amrbar, Robert (Craig) Anderson, Tom Buchanan, Dan Ciacchella, Edsel Der, Maurice El Hage, Lee Haber, John Hancock, Osama Hassoun, Vern Jones, Abu Kamara, Charly Kotek, Tony Ordway, JoAnn Rizzardo, Victor Salazar, Vijay Syal, Kerry Theran, James Wilcenski.

Design: Don Roberts (Team Leader), Jim Alessi, Aline Antaramian, Ross Cather, Han Chen, Pete Conn, Matt Cugini, Greg Damico, Art Dao, Chuck Davis, Malcolm Dougherty, Claudia Espino, Greg Farr, Jose Gomez, Gene Gonzalo, Katia Greeve, George Hayakawa, Kevin Herritt, Joyce Hirano, Craig Holste, Dave Horsfall, Matt Htoo, Douglas Jones, Larry Jones, Joon Kang, Roger Kao, Bari Khaliki, Bill Koval, Paul Lambert, Mark Lancaster, Dave Lawrence, Jim Lawrence, Orlance Lee, Rodrick Lee, Paul Mai, Robert Navarro, Tam Nguyen, Arlissa Pang, Mary Payyappilly, Randy Perkins, Greg Ramirez, Amir Sanatkar, William Schwarz, Gary Slater, Dave Stebbins, Pamela Suszko, Norm Suydam, Heidi Sykes, Karen Tatman, David Thomas, Shar Van Voorhees, Milt Watanabe.

Engineering Services: , Norman Root (Team Leader), Jocelyn Almeida, Robert (Craig) Anderson, Jim Appleton, Cathy Avila, Richard Barlow, Paul Benson, Clem Bomar, Glen Boulware, Mel Brown, Robert Call, Douglas Cargile, John Castro, Javier Chavez, Rudy Chong, Hal Cole, Bruce Cox, Gordon Danke, Jim Darnell, David DeFoe, Peter Dirrim, Bob Doty, Joe Esfandiary, Henry Figueroa, Carol Fisher, John Fundus, Robert Galante, Gary Garofalo, Mitch Gipson, Kelly Holden, Ernie Holt, Rob Isakson, Kathy Jacinto, Ken Jackura, Nina Kwok, Rick Land, Ed Leivas, Ron Maasberg, Hooshang Mehrshahi, Jon Mehtlan, Roy Mode, Brian Mori, Richard Morrow, Dave Neunzig, Rich Newell, Ruth Noguchi, Doug Parks, Hao Phan, Rod Prysock, Dave Quong, Doris Rawlings, John Robertson, Jean Robins, Scott Rodrick, Robin Rogerson, Johnny Rohrer, Jesse Sandhu, Steve Schoff, Eleanor Smith, Tony Spillane, Phil Stolarski, Rob Stott, Dave Stow, Roland Swirsky, Dan Thomas, Kevin Thompson, Alan Torres, Dolores Valls, Joan Van Velsor, Mike Wagner, Luke Wilson,

Deanna Wiltse, Walt Winter, Peter Witfield, Dick Wood, Roy Yokoi.

<u>Environmental</u>: Rich Weaver (Team Leader), Margaret Buss, Harold Hunt, Lupe Jimenez, Keith Jones, Greg King, Julia Turney, Gary Winters.

<u>Project Management</u>: James Davis (1999 Team Leader), Karl Dreher (1998 Team Leader), Michael Bauer, Lenka Culik-Caro, Rick Guevel, Jim Hammer, Allan Kosup, Andy Miller, Mike Okey, Rob Richmond, Lanru Saadatnejadi, David Salladay, Richard Weaver.

Right of Way: Xiomara Balladares and Andy Miller (Co-Team Leaders), Kathy Anderson, Mark Avila, Robert Bachtold, Barbara Baernstein, Debra Baker, Mike Baker, Bill Balmain, Marta Bayol, Louis Birdwell, Betty Bobosik, John Brown, Duncan Bush, Sarah Contreras, Jim Courtney, Barry Cowan, Maria Cresci, Jim Delarosa, Doris Dominguez, Judy Downer, Jeannette Drummond, Nick Dumas, Sue Dunn, Joanne Einhorn, Susan Ellis, Linda Emadzadeh, Harold Emerson, Elizabeth Engle, Brian Finkbeiner, Renata Frey, Tom Ganyon, Fred Gay, Debbie Gebers, Sunny George, Shelly Gillin, Jim Grady, Lark Granger, Terry Haines, Jim Hall, Laura Hameister, Georgia Hannel, Carol Hanson, Wayne Harrold, Lisa Harvey, Yoshiko Henslee, Michael Hoover, Gary Horn, John Hotchkiss, Nancy Hueske, Dave Johnson, Peggy Jung, Gene Kaita, Sharon Kashuba, Don Kay , David Keba, Paul Kenny, Billy Kent, Linda Kibler, Brad Kight, Laura King, Pat Kipling, Rosa-Lynne Kondor, Joyce Lane, Willie Langie, Miranda Law, Betty Louie, Greg Lundblad, Diane Maletta, Bruce Marshall, Joe Martin. Michael McCue, Anthony McDowell, Tom McVarish, Vicci Messer, Geri Moore, Ken Moore, Michael Moore, Terry Moore, Debbie Moreno, Suzette Musetti, Andy Nierenberg, Linda Niver, Ruben Nunez, Joseph O'Rourke, Shirley Parker, Ralph Perry, George Pink, Rebecca Poucel, Steve Radman, Bill Rettke, Cheryl Revell, James Richards, Robert Richardson, Gene Rizzardo, Michael Rodrigues, Ricky Rodriguez, Rudy Ryan, Richard Saretsky, Janet Schaffer, Kristin Schober, Susan Sears, Suzette Shellooe, David Sherman, Ester Sherman, Mark Shindler, Ren Simmons, Pati Smith, Paul Solosky, Gary Spencer, Richard (Bob) Stanley, Larry Steelman, Larry Stevens, Donald Stratton, Brian Sussan, John Towers, Rita Velasco-Diaz, Mark Weaver, Barbara Webb, Lynn White, Caron Whitford, Ruth Williams, Murray Wilson, Michael Yarbrough.

<u>Traffic Operations</u>: Raul Sanchez (Team Leader), Michael Church, Gary Kevorkian, Mark Siroky, Martha Styer.

<u>Adult Education Consultants</u>: Steven Halley, Patricia George, Susan Dupre.

### **Phase 2. Need Quantification**August to November 1999

<u>Construction</u>: Imad Abed Al-Rahim (Team Leader), Nabil Fraywat, Lee Haber, Osama Hassoun, Richard McCafferty, Shirish Mistry, Tony Ordway, Charles Suszko, Christine Valle.

Design: Gene Berthelsen.

Engineering Services: Norman Root (Team Leader), Cheryl Poulin, Luke Wilson.

<u>Environmental</u>: Rich Weaver (Team Leader), Margaret Buss, Harold Hunt, Lupe Jimenez, Keith Jones, Greg King, Barbara McDonnell, Julia Turney, Gary Winters.

<u>Project Management</u>: Omar Elkhayat (Team Leader), James Davis, Allan Kosup.

Right of Way: Gary Horn, Greg Lundblad.

<u>Traffic Operations</u>: Wayne Henley (Team Leader), Raul Sanchez, Mark Siroky, Michael Church, Gary Kevorkian, Kim Nystrom, Martha Styer.

<u>Adult Education Consultants</u>: Steven Halley, Gerald Linnins.

### Phase 3. Proposed Course list December 1999

<u>Integration and Cost Estimate</u>: Nigel Blampied, Gene Berthelsen, Steven Halley, Gerald Linnins, Omar Elkhayat.

Construction: Imad Abed Al-Rahim, Tony Ordway.

<u>Design</u>: Mary Beth Herritt, Dennis Jacobs, Brian Lee, Donald Roberts.

<u>Engineering Services</u>: Bob Galante, Gary Garofalo, Sue Hida, Bill Jackson, Cheryl Poulin, Norman Root, Luke Wilson.

<u>Environmental</u>: Margaret Buss, Greg King, Harold Hunt, Lupe Jimenez, Keith Jones, Julia Turney, Rich Weaver, Gary Winters.

<u>Project Management</u>: Omar Elkhayat, Paul Gennaro, Jim Hammer, Amir Taba.

<u>Right of Way</u>: Eric Blankenburg, Susan Ellis, Greg Lundblad, Lorrie Wilson.

<u>Traffic Operations</u>: Michael Church, Gary Kevorkian, Martha Styer.

<u>Adult Education Consultants</u>: Steven Halley, Gerald Linnins, Dana Halley.

### **Phase 4. Implementation Plan** January to July 2000

<u>Budgets</u>: Ileen Jellison, David Saxby, Lori Bodhiprasart, Blanca Rodriguez, Michelle Sommer.

Construction: Imad Abed, Michael Kissel, John McMillan.

Design: Don Roberts, Karla Sutliff.

<u>Engineering Services</u>: Henry Brimhall, Robert Cullen, Norman Root, Luke Wilson.

<u>Environmental</u>: Margaret Buss, Gregg Erickson, Harold Hunt, Lupe Jimenez, Keith Jones, Greg King, Barbara McDonnell, Julia Turney, Rich Weaver, Gary Winters.

<u>Facilities</u>: Steven Alston, Bob Barr.

<u>Information Systems Service Center</u>: Daniel Milhoan, Bill Saunders.

Personnel: Lorraine Cozad, Patty Wing.

<u>Project Management</u>: Nigel Blampied, Grisel Bybee, Omar Elkhayat, Rita Encinas, Kathy Koontz, Terry Murphy, Blanca Rodriguez, Wayne Schnell, Amir Taba, Nancy Young.

Right of Way: Eric Blankenburg, Gary Horn.

<u>Traffic Operations</u>: Wayne Henley, Kim Nystrom, Martha Styer.

Adult Education Consultants: Steven Halley, Gerald Linnins.

### **Project Support**

Numerous people provided support services for the project through its life. Those listed here had a particular influence on the success of the project. Accounting: Marianne Larsen.

<u>Audits</u>: Juanita Baier, Susan Bransen, Thi Huynh, Dan Spencer.

<u>Contracts</u>: Hely Jones, Chiyo Nakashima, Peggy Schlenker.

Golden State Museum: Diane Masters.

<u>Project Management</u>: Michael Drouin, Patty Fong, Arjun Joseiph, Larry Lopez, Lam Nguyen, Marta Rivas-Mead.

Reprographics: Jose Escobar.